

Message Text

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47

ACTION EUR-12

INFO OCT-01 NEA-06 IO-04 ACDA-05 ISO-00 CU-02 SSO-00

INRE-00 NSCE-00 USIE-00 AF-04 CIEP-01 TRSE-00 CIAE-00

COME-00 EB-04 INR-05 LAB-01 NSAE-00 RSC-01 SIL-01

STR-01 OES-02 OMB-01 VO-01 SCA-01 SR-02 ORM-01 AID-05

HEW-02 PM-03 H-01 L-01 NSC-05 PA-01 PRS-01 SP-02

SS-15 /092 W

----- 006553

O R 261213Z OCT 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 8901

INFO ALL CSCE CAPITALS 206

AMEMBASSY CAIRO

AMEMBASSY LISBON

AMEMBASSY LUXEMBOURG

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY RABAT

AMEMBASSY SOFIA

AMEMBASSY TUNIS

USNMR SHAPE

USCINCEUR

USDOCUSOUTH

USLO SACLANT NORFOLK VA

CINCLANT

USDEL SALT TWO GENEVA

AMEMBASSY NEW DELHI

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 6575

NEW DELHI HOLD FOR THE SECRETARY'S PARTY

BONN HOLD FOR COUNSELOR SONNENFELDT AND ASSISTANT SECRETARY

HARTMAN

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EO 11652: GDS

TAGS: CSCE, PFOR, PARM, EGEN, SGEN, XG

SUBJ: CSCE: STAGE II HIGHLIGHTS - OCTOBER 21 - 25

1. SUMMARY: WITH THE CONFERENCE UNABLE TO MAKE ANY SIGNIFICANT PROGRESS AGAIN THIS WEEK, THE NEUTRAL GROUP AGREED TO PREPARE A PACKAGE DEAL COMPROMISE COVERING THE FIVE SUBJECTS CURRENTLY UNDER DISCUSSION IN THE HUMAN CONTACTS SUBCOMMITTEE. SUCH A PACKAGE DEAL WILL PROBABLY TAKE AT LEAST ONE MORE WEEK TO DEVELOP, AND SOME FURTHER TIME FOR CONSIDERATION, BUT WOULD COVER ALL THE SIGNIFICANT UNRESOLVED PROBLEMS UNDER THIS SUBJECT HEADING. IF SUCCESSFUL, IT WOULD SETTLE MORE THAN HALF OF THE MAJOR CONTENTIOUS ISSUES OUTSTANDING IN BASKET III, AND THUS GIVE CSCE A STRONG FORWARD IMPETUS. IN EXPECTATION OF A PACKAGE PROPOSAL, THE SOVIETS MAINTAINED THEIR TOUGH SUBSTANTIVE POSITIONS IN BASKET III, BUT THEIR ATTITUDES IN INFORMAL CONTACTS LEAD WESTERN DELEGATES TO CONCLUDE THAT THEY WERE ONCE AGAIN UNDER TIME PRESSURE AND ANXIOUS TO WRAP UP THE BULK OF STAGE II WORK AS SOON AS POSSIBLE. PONOMAREV'S SPEECH DURING THE WARSAW PREPARATORY MEETING SUGGESTS THAT LINKAGE BETWEEN CONCLUSION OF CSCE AND THE CONVENING OF A CONFERENCE OF EUROPEAN COMMUNIST PARTIES IS AN IMPORTANT ADDITIONAL FACTOR IN THIS ATTITUDE. THUS FAR, HOWEVER, THE SOVIET DELEGATION HERE HAS SHOWN LITTLE INCLINATION TO COMPROMISE ON SUBSTANCE IN ORDER TO FACILITATE EARLY CONCLUSION. END SUMMARY.

2. PRINCIPLES AND THEIR IMPLEMENTATION-- NEITHER PRINCIPLES SUBCOMMITTEE NOR SPECIAL WORKING BODY CONTRIBUTED MUCH MOMENTUM TO THE CONFERENCE THIS WEEK. FORMER RETURNED BY PRIOR ARRANGEMENT TO SEVENTH PRINCIPLE (HUMAN RIGHTS). SWISS, IN EFFECT, ABANDONED THEIR AMENDMENT DIRECTED AGAINST ARBITRARY ARRESTS, BUT SUBCOMMITTEE STILL FACED WIDELY DIFFERENT NATIONAL POSITIONS ON YUGOSLAVS' PROTECTION OF MINORITIES SENTENCE. SPECIAL WORKING BODY ON CONFIDENTIAL

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IMPLEMENTATION LEFT PREAMBLE TO SWISS PROPOSAL UNRESOLVED AND OPERATIVE PARAGRAPH OF THAT PROPOSAL FOR TIME BEING TO INFORMAL SWISS-SOVIET CONTACTS, AND ENGAGED IN TENTATIVE DISCUSSION OF ROMANIAN PARAGRAPH ON ENCOURAGING CLIMATE OF CONFIDENCE TO PRECLUDE PROPAGANDA FOR WARS OF AGGRESSION.

3. MILITARY SECURITY -- IN ONE FORMAL MEETING

DURING THE WEEK THE SUBCOMMITTEE CONTINUED ITS DEBATE ON THE QUESTION OF THE CONTENT OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS. AGAIN THE DISCUSSION WAS INCONCLUSIVE WITH THE EASTERN BLOC PERSISTING IN OPPOSING ANY REFERENCE TO THE DATES OF MOVEMENT OF FORCES TO AND FROM THE MANEUVER AREA. SUBCOMMITTEE WILL RETURN TO A FULL SCHEDULE OF MEETINGS NEXT WEEK.

4. ECONOMICS, SCIENCE/TECHNOLOGY-- FOLLOWING WEEKS OF DISCUSSION, FULL COMMITTEE REACHED INFORMAL AGREEMENT ON A PREAMBULAR PARAGRAPH CONCERNING GROWING WORLD WIDE ECONOMIC INTERDEPENDENCE AND THE NEED FOR COMMON AND EFFECTIVE EFFORTS TOWARD SOLUTION OF

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INFO OCT-01 NEA-06 IO-04 ACDA-05 ISO-00 CU-02 SSO-00

INRE-00 NSCE-00 USIE-00 AF-04 CIEP-01 CIAE-00 COME-00

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 6575

WORLD ECONOMIC PROBLEMS. SOVIETS RESERVED ON THE WORD
"INTERDEPENDENCE" AND MAY REOPEN THIS POINT LATER.
FIVE OF EIGHT PARAGRAPHS OF THE BASKET II PREAMBLE
HAVE NOW BEEN "MENTALLY REGISTERED". SUB-COMMITTEES
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ON COMMERCIAL EXCHANGES AND INDUSTRIAL COOPERATION
DID NOT MEET, BUT FRENCH DELEGATION, REPRESENTING
EC-NINE, TABLED AMENDED PARAGRAPHS ON KEY COMMERCIAL
EXCHANGES ISSUES WHICH WERE DISCUSSED PREVIOUSLY IN
NATO CAUCUS. SUB-COMMITTEE ON SCIENCE AND TECHNOLOGY
REGISTERED ONE PARAGRAPH ON CHANNELS OF COOPERATION,
INCLUDING A REFERENCE TO DIRECT CONTACTS. IN PRINCIPLE,
ONLY REMAINING ITEM OF BASIC DRAFTING IS A PARAGRAPH
CONCERNING LDC'S BUT ROMAINIANS MAY INTRODUCE
LANGUAGE ON ACCESS TO TECHNOLOGY WHICH
COULD PROLONG DRAFTING AND ADD AN EXTRA PARAGRAPH.
SUBCOMMITTEE ON OTHER ECONOMIC AREAS TEMPORARILY
PUT ASIDE CONSIDERATION OF TOURISM TEXTS AS EAST
PRIVATELY HINTED GREATER FLEXIBILITY WHEN RELATED
ISSUES HAVE BEEN RESOLVED IN BASKET III. SUB-
COMMITTEE THEN TURNED TO CONSIDERATION OF MIGRANT
LABOR AND REGISTERED ONE PARAGRAPH ON SUBJECT.

5. HUMANITARIAN COOPERATION-- HUMAN CONTACTS
SUBCOMMITTEE CONTINUED INFORMAL SESSIONS ON FIVE
SUBJECTS IN PARALLEL, WITH LITTLE PROGRESS. IN
MID-WEEK, THE NEUTRAL GROUP, LED BY AUSTRIA,
AGREED AFTER CONSULTATIONS WITH THE EC-NINE,
TO FORMULATE A "PACKAGE DEAL" COVERING ALL FIVE
TOPICS (FAMILY REUNIFICATION, MARRIAGE, TRAVEL,
INTRODUCTORY LANGUAGE AND "MUTUALLY ACCEPTABLE COND-
ITIONS" LANGUAGE). IF NEUTRALS MOVE RAPIDLY BARGAINING
SHOULD INTENSIFY BY LATE NEXT WEEK. THE NEUTRAL TASK
WILL BE FORMIDABLE HOWEVER, SINCE ALL SIGNIFICANT
PROBLEMS IN HUMAN CONTACTS WOULD BE IN THE "PACKAGE".
INFORMATION SUBCOMMITTEE UNEXPECTEDLY SPENT SEVERAL
SESSIONS AND A LOT OF CORRIDOR TIME ON A SIMPLE
SENTENCE DEALING WITH POSSIBILITIES FOR

DISSEMINATING THE OUTPUT OF OFFICIAL INFORMATION SERVICES. DISCUSSION STALLED WHEN THE SOVIETS INSISTED ON A PHRASE MAKING THIS KIND OF ACTIVITY SUBJECT TO BILATERAL ARRANGEMENTS. NO SOLUTION WAS IN SIGHT. IN SUBCOMMITTEES ON CULTURE AND EDUCATION, LIMITED PROGRESS WAS ACHIEVED ON LESS CONTROVERSIAL FEATURES OF WESTERN PROPOSALS. IN CULTURE, SUBCOMMITTEE GAVE PRELIMINARY AGREEMENT
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TO A PARAGRAPH ON ESTABLISHMENT OF A TELEVISION LIBRARY WHILE INFORMAL WORKING GROUP IN EDUCATION APPROVED ITEM ON INTENSIFIED COOPERATION IN FOREIGN LANGUAGE INSTRUCTION. MEANWHILE, EC-NINE ARE STILL

CONSIDERING THEIR POSITION ON DRAFTMINI-PREAMBLE RECENTLY FLOATED INFORMALLY BY NEUTRALS WITH VIEW TO BREAKING IMPASSE ON THIS SUBJECT IN EDUCATION SUBCOMMITTEE.

6. COMMENT. DESPITE THE LACK OF SUBSTANTIVE PROGRESS THIS WEEK, THE CONFERENCE DID MOVE ONE STEP CLOSER TO RESOLUTION OF BASKET III ISSUES, AS INTERESTED NEUTRAL DELEGATIONS (AUSTRIA, FINLAND, SWEDEN AND SWITZERLAND) AGREED TO PREPARE A COMPROMISE PACKAGE WHICH COULD RESOLVE THE REMAINING PROBLEMS IN HUMAN CONTACTS. THIS AGREEMENT WAS ONLY GIVEN AFTER WESTERN DELEGATIONS INDICATED THEY THOUGHT AN INITIAIVE COULD BE USEFUL AND GAVE THE NEUTRALS GENERAL ENCOURAGEMENT. WITH A PACKAGE IN THE OFFING, THE ASSUMPTION HERE IS THAT THERE WILL BE NO PROGRESS ON THESE SUBJECTS UNTIL THE FULL PACKAGE CAN BE AGREED, AND SOVIET BEHAVIOR HAS TENDED TO CONFIRM THIS BELIEF. NEVERTHELESS, WESTERN DELEGATIONS DETECTED A DIFFERENCE IN THE SOVIET ATTITUDE DURING THE WEEK, AND MOST DELEGATES WERE CONVINCED THAT THE SOVIET DELEGATION IS NOW UNDER INSTRUCTIONS TO SPEED UP THE WORK OF THE CONFERENCE AND TO TRY TO COMPLETE MOST OF STAGE II BEFORE THE CHRISTMAS RECESS. SOVIET DELEGATES CONTINUED THEIR ROUND OF INFORMAL CONTACTS, AND INFORMALLY FLOATED SEVERAL PROCEDURAL SUGGESTIONS FOR ACCELERATED PROGRESS. THIS REVIVAL OF OBVIOUS SOVIET INTEREST IN AN EARLY CSCE CONCLUSION COINCIDED WITH FURTHER REPORTS OF THE PREPARATORY MEETING OF EUROPEAN COMMUNIST PARTIES IN WARSAW, INCLUDING THE PRAVDA VERSION OF PONOVAREV'S SPEECH. THE LINKAGE WHICH THE SOVIETS HAVE THEMSELVES NOW ESTABLISHED BETWEEN CONCLUSION OF CSCE AND THE CONFERENCE OF EUROPEAN COMMUNIST PARTIES WHICH THEY

ARE COMMITTED TO CONVERGE DURING THE FIRST SIX
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MONTHS OF 1975 APPEARED MORE CLEARLY AS AN IMPORTANT
ADDITIONAL FACTOR IN THE SOVIET DESIRE FOR AN EARLY
CONCLUSION. THUS FAR, HOWEVER, THERE HAS BEEN NO
INDICATION THAT THE SOVIETS ARE INCLINED TO MAKE
SUBSTANTIVE CONCESSIONS TO OBTAIN AN EARLY
CONCLUSION. END COMMENT.
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